

Minutes (Public Version)

Meeting London Local Resilience Forum
Date Tuesday 22 October 2013
Time 2.00pm
Place Committee Room 5, City Hall

In Attendance (in alphabetical order of organisation):

Chair James Cleverly AM

Don Randall Head of Security, Bank of England (Business Sector Panel)
Alan Pacey, British Transport Police
John Barradell, Town Clerk and Chief Executive, City of London Corporation
Ian Dyson, Assistant Commissioner, City of London Police
Clare Wormald, Head of Strategy, Performance and Assurance, Department for Communities and Local Government (on behalf of James Cruddas)
Alison Baptiste, FCRM Manager, Environment Agency (on behalf of Howard Davidson)
Paul Wright, Archdeacon (Faith Sector)
Mike More, Chair, Local Authorities Panel
Peter McKenna, Deputy Director of Operations, London Ambulance Service,
Doug Flight, London Councils (on behalf of John O'Brien),
Col Hugh Bodington, Chief of Staff, London District (Military)
Ron Dobson, Commissioner, London Fire and Emergency Planning Authority
Steve Hamm, Assistant Commissioner, London Fire Brigade
Andrew Pritchard, Head of Emergency Planning, London Fire Brigade
Dave Martin, Commander, Metropolitan Police Service (MPS) (on behalf of Mark Rowley)
Peter Guy, Operational Security & Continuity Planning Manager, Network Rail
Nick Vincent NHS London (on behalf of Simon Weldon and Nikki Smith)
Yvonne Doyle, Public Health England
Seamus Kelly, St John's Ambulance (Voluntary Sector Panel)
Sarah Burchard, Emergency Risk Specialist, Thames Water (Utilities Sector)
Nigel Furlong, Head of Resilience Planning, Transport for London (Transport Sector Panel)

Greater London Authority officers:

Hamish Cameron, London Resilience Manager
Alison Ingleby, London Resilience Officer
Tom Middleton, Head of Governance and Resilience
Anna Flatley, Senior Committee Officer

1. Introductions and Apologies for Absence

- 1.1 The Chair opened the meeting by welcoming everyone and asking them to identify themselves and state which organisation they were from.
- 1.2 Apologies were received from Ed Stearns, Gold Communications Group Chair MPS; Sam Hart, Gold Communications Group Vice Chair; James Cruddas, DCLG; Mark Rowley, MPS; Howard Davidson, Environment Agency; John O'Brien, London Councils; Steve Bath, Utilities Sector Panel.

2. Minutes and Matters Arising from Previous Meeting

- 2.1 **The Forum confirmed the minutes of the meeting of the Forum (Paper 44 01) held on 10 June 2013 as a correct record.**
- 2.2 **7/7 Recommendations** - The DCLG representative updated the Forum on discussions held with the Home Office on the requirement to update them on the 7/7 recommendations. It was noted that the expectation was that reports on this should be on a "by exception" basis and there was no formal requirement for the LRF to continue to update the Home Office. DCLG stated that it was up to London if they wished to write again to the coroner. The Chair noted the steer received and it was agreed that this would be removed as a Standing Item from the LRF Agenda.
- 2.3 **Single Repository** - The MPS representative reported that this action had been overtaken by recent events. The London Resilience Manager updated that the GLA has set up a Major Events Oversight Board, which works alongside the London Events Steering Group and that preparing an events calendar is one objective of these groups.

3. Key Updates and escalation of issues and decision to the London Resilience Forum – Dashboard Report (October 2013) (44 02)

- 3.1 **Threats** – MPS gave an oral report on current threat levels noting that they remained at significant from international terrorism and moderate from Northern Ireland related terrorism. Also it was noted that lessons learnt were being completed following the incident in Kenya. Recent arrests relating to domestic extremism were noted.
- 3.2 **Hazards** - DCLG reported the current top risks were winter weather and flooding, and the Get Ready for Winter campaign is due to go live on 25 October. Other risks included human pandemic (flu), national industrial action, loss of electricity supply and space weather.
- 3.3 An update was provided on the FBU strike, it being noted that whilst the next strike had been cancelled the dispute was far from settled. It was noted that contingency action had worked well during the strike which had taken place.
- 3.4 **London Resilience Partnership Structure and Governance** - It was noted that the finalisation of arrangements between the GLA and organisations providing secondees to LRT were being considered at present and the LRF was looking to

work with Greater Manchester LRF around a peer review process for plans.

- 3.5 **Shelter (Capability 5)** – The Chair reported that some of work had been carried out on this plan and it was on track to be completed by July 2014 – he requested all agencies have sight of this and the Mass Evacuation Plans and feed into them to ensure sign off in due course.
- 3.6 **Other Capabilities** – The Chair noted that the deadline for the Heatwave Plan had been revised to February 2014 to incorporate issues relating to new structures. The cold weather plan was also being launched this week for the third year running. It was further noted that the NHS was leading work on drawing together severe weather plan for the partnership. A draft plan has been sent to key partners.

Interoperability

- 3.7 **JESIP** - Steve Hamm (LFB) briefed Forum Members on the Joint Emergency Services Interoperability Programme (JESIP), which is a 2 year programme initiated at ministerial level to develop joint work between blue light services in immediate response to incidents. Key deliverables included clarity around the production of doctrine and terminology, on which there was now a clear document; joint decision making model for on the ground; and training, especially on the joint decision making model. It was noted that the joint decision making procedure developed by JESIP does not replace existing procedures for individual services, but is in addition to them for joint working at major incidents. A key element for London was multi-agency training which is taking place in the next 12-18 months, and it was recognised that this needed to be shared with a wide range of bodies.
- 3.8 In the long term there should be a legacy with a governance structure, although which government department had not yet been agreed,. It was recognised that this issue extended beyond the blue light services, which had been the focus of JESIP, and offered an opportunity for London to look at wider interoperability, for example, shared situational awareness. It was noted that this tied into the wider Government drive to increase collaboration between the emergency services. The Chair suggested that members should think about how we, as a Partnership, take forward the principles of JESIP in this wider context.
- 3.9 **Improving Efficiency, Interoperability and Resilience of our Blue Light Services (44 03)** – The Chair introduced this paper, produced by Tobias Ellwood MP and suggested the LRF discuss it, in particular the recommendations. The DCLG representative noted that this report did not represent Government policy and government views on interoperability would be captured in the Government response to the Knight review.
- 3.10 In response to recommendation 11 it was noted that the Government was committed to localism and did not have any appetite for any statutory changes. The Chair remarked that the mainly collaborative status of the LRF (albeit noting it did already have some legal responsibilities) had advantages and disadvantages. Excellent work was achieved through partnership and it was not considered necessary to increase the LRF's legal status in London, although it was recognised that elsewhere the experience was different.

- 3.11 On recommendation 4, it was recognised that the operations centre during the Olympics had proved extremely effective, but it would be difficult to resource a similar, albeit smaller co-ordination centre permanently.
- 3.12 On recommendation 6 it was suggested this would be a significant challenge, not least because a shared doctrine would be required and to achieve that considerable investment would be required. However increasing multi-agency training was supported. The Chair proposed that within the professional training that exists a matching exercise be undertaken between different organisations to see where there was a common theme where some elements could be delivered on a multi-agency, modular basis at various levels. **It was agreed to ask the Training and Exercising Group to explore opportunities and present an options paper to a future meeting.**
- 3.13 On recommendation 12 it was questioned whether professional qualifications would meet such a gap. It was noted that training was very important and should be encouraged.
- 3.14 The Chair remarked that recommendation 8 was interesting and ongoing work needed to be undertaken, whatever the ultimate outcome of JESIP to see how this would fit in with LRFs. Likewise with recommendation 5, although he was far from convinced that this was a realistic possibility.
- 3.15 The Chair then stated that there was no need for a formal response and did not intend to make one unless the LRF wished to do so, but undertook to take forward some of the issues raised. **This approach was agreed.**
- 3.16 **Situational Awareness** - The London Resilience Manager gave a verbal update on improving shared situational awareness. LRT will prepare a paper based on the lessons of the Olympics which will identify options to improve situational awareness. The paper will be submitted to the LRF in February 2014 and will consider co-ordination arrangements and reflect an aspiration to have a situational awareness facility like the LOC whilst recognising resource limitations.
- 3.17 **Training and Exercising (Paper 44-04)** - The London Resilience Manager introduced the paper which formed part of the evolution from plan to delivery. This proposed programme, which the LRF was asked to approve, provides the beginning of the process for training on interoperability.
- 3.18 **The Forum then approved the London Resilience Partnership Training and Exercising Programme 2013-15**
- 3.19 **Sub Regional Resilience Fora** - Andrew Pritchard reported that work was continuing on reviewing the work of the Borough Regional Fora, how they function and should be tasked to deliver regional forum work at local level. The guidance had almost been finalised and would provide direction to sub regional and borough level fora on how to work in a cohesive way.
- 3.20 It was requested that this be presented at the next LRF and then be issued by the LRF to give it gravitas. **This was agreed.**
- 3.21 It was further noted that the MTFAs workshops at SRRFs had received good feedback. One outcome was that an aide memoire for agencies working outside the

“cordon” was suggested and this was being prepared. **The Forum agreed that this should be developed.** The Chair asked that this be copied to the Communicating with the Public Group.

4. LRF to confirm priorities for next four months

- 4.1 The London Resilience Manager reported that work would continue on the key priorities as listed.

5. Any Other Business

- 5.1 The Chair informed the Forum that Mike More who had represented the London Local Authorities on the LRF was retiring at the end of the year and therefore stepping down as Chair of the Local Authorities Panel . It was noted that John Barradell was taking over as Chair of the Local Authorities Panel. **The Forum agreed to record its thanks to Mike More.**
- 5.2 Mental Health – The MPS representative raised the issue of an increasing number of incidents related to mental health issues, with the result that more work was being undertaken with the LAS. It was recognised that this was a growing problem and that there were multi-agency implications. After some discussion it was agreed that the matter should be addressed through the London Health Resilience Panel.
- 5.3 Military – The Military representative reported that they would be running their operations centre during Exercise Safer City on 29 November and a military exercise was planned for the first week in February.
- 5.4 Business Sector – The business representative reported that the CSSC had developed a highly effective communication system which now had charity status and was able to communicate to 8 million people within 30 minutes. This helped to address this failing. It was noted that the Business Sector Panel meets 3 weeks before the Forum and was adding value between the LRF and the private and business sector.
- 5.5 Faith Sector – The Faith Representative reported on a table top exercise held on the previous day which had a good turnout and was very successful. He also reported he was stepping down as the Faith Sector Panel Chair and a new Chair, yet to be decided, would be replacing him.
- 5.6 The Chair requested that the Forum’s thanks to Paul Wright be recorded.

6. Date of Next Meeting

- 6.1 The next meeting was scheduled for Thursday 6 February 2014 at 2.00pm.